

## Message Text

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47

ACTION EB-11

INFO OCT-01 EUR-25 ISO-00 L-03 H-03 CAB-09 CIAE-00 COME-00

DODE-00 DOTE-00 INR-10 NSAE-00 RSC-01 FAA-00 SS-20

NSC-07 PA-04 PRS-01 USIA-15 DRC-01 /111 W

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P R 221119Z MAY 74

FM AMEMBASSY COPENHAGEN

TO SECSTATE WASHDC PRIORITY 9033

INFO USMISSION BERLIN

AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY OSLO

AMEMBASSY PARIS

AMEMBASSY STOCKHOLM

C O N F I D E N T I A L COPENHAGEN 1419

E.O. 11652: GDS

TAGS: ETRN, DA

SUBJ: CIVAIR- COPENHAGEN-BERLIN SERVICE

REF: COPENHAGEN 1394

BEGIN SUMMARY. IN HANDLING EMBASSY COPY OF DANISH NOTE TURNING DOWN RECONSIDERATION OF PROPOSED PANAM BERLIN SCHEDULE, FONOFF OFFICIAL EMPHASIZED CONTINUING DANISH SYMPATHY WITH POLITICAL ISSUES INVOLVED, AND WILLINGNESS TO APPROVE SCHEDULE WHICH WOULD BE MORE IN CONFORMITY WITH BILATERAL THAN THEY BELIEVE PRESENT ONE IS. FONOFF ALSO CITED UK RESERVATIONS ON PANAM FLIGHT AND NEXT WEEK'S NEGOTIATIONS FOR DANISH-EAST GERMAN AVIATION AGREEMENT AS COMPLICATING FACTORS.  
END SUMMARY.

1. FONOFF (THUNE ANDERSEN) GAVE US COPY OF DANISH RESPONSE HANDED DEPARTMENT MAY 21 ON PROPOSED PANAM BERLIN SCHEDULE. WE ASSUME DEPARTMENT IS COPYING TEXT TO INFO ADDRESSEES. ECONOFF EXPRESSED KEEN DISAPPOINTMENT WITH DANISH REFUSAL TO RECONSIDER THEIR POSITION  
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ON PROPOSED PANAM SCHEDULE BUT ADMITTED HE COULD NOT HAVE BEEN COM-

PLETELY SURPRISED IN VIEW OF THUNE ANDERSEN'S COMMENTS MONDAY (REFTEL).

2. THUNE ANDERSEN EMPHASIZED THAT DANISH RESPONSE WAS NEGATIVE ONLY TO SPECIFIC SCHEDULE FILED BY PANAM AND NOT RPT NOT ON BASIC QUESTION OF U.S. CARRIER FLIGHT BETWEEN COPENHAGEN AND BERLIN. ON THIS POINT, HE SAID, DANES AGREED WITH POLITICAL IMPORTANCE OF MAINTAINING WEST BERLIN AVIATION STATUS AND CONTINUED TO WANT TO BE HELPFUL. HE CONFIRMED (SEE REFTTEL) THAT MAJOR OBSTACLE IN PRESENTLY PROPOSED PANAM SCHEDULE IS LENGTHY STOPOVER IN BERLIN AND SAID THAT PRESENT ROUTING COULD BE APPROVED IF STOPOVER TIME WERE CUT BACK. (HE WAS NOT SPECIFIC ON STOPOVER INTERVAL DANES WOULD CONSIDER REASONABLE, BUT WE RECEIVED IMPRESSION THAT THE FOUR HOURS PREVIOUSLY SUGGESTED BY DANISH CHARGE COULD BE STRETCHED.)

3. THUNE ANDERSEN MADE POINT, WHICH WAS ALSO PROBABLY REPEATED IN WASHINGTON REPRESENTATION, THAT DANISH DECISION WAS AFFECTED BY KNOWLEDGE PROVIDED BY BRITISH THAT LATTER HAD NOT YET GIVEN FINAL APPROVAL TO PANAM BERLIN LANDING RIGHTS. BRITISH ALSO TOLD DANES IN LONDON THAT THEY WOULD NOT ACCEPT THIS PANAM FLIGHT UNLESS THEY RECEIVED A SIMILAR ARRANGEMENT. THUNE ANDERSEN TOOK THIS AS EVIDENCE OF HIS CONCERN (REFTEL) OVER PRECEDENT SETTING NATURE OF LENGTHY PROPOSED BERLIN STOPOVER. ECONOFF SAID HE WAS NOT FULLY AWARE OF BONN GROUP CONSIDERATIONS BUT SUGGESTED BRITISH STATEMENT TO DANES SHOULD BE TAKEN MORE IN CONTEXT OF BRITISH INTEREST IN HAVING SIMILAR ACCESS TO BERLIN FROM ANOTHER POINT THAN COPENHAGEN.

4. AT SEVERAL POINTS IN DISCUSSION, THUNE ANDERSEN INDICATED THAT SCANDINAVIANS (DANES HAD OF COURSE CONSULTED WITH NORWEGIANS AND SWEDES) HAD BEEN SOMEWHAT PIQUED BY TONE OF U.S. NOTE AND WERE DISAPPOINTED THAT USG APPARENTLY HAS NOT RECOGNIZED THE DIFFICULT AND SOLELY POLITICAL DECISION (I.E; OVER SAS'S SCRAMS) THEY MADE IN THEIR DECEMBER 11 PROPOSAL. IMPLIED THROUGHOUT THE TALK WAS HIS HOPE THAT U.S.MIGHT BE ABLE TO DO SOMETHING ABOUT REDUCING STOPOVER INTERVAL AT BERLIN. IN THIS, HE REPEATEDLY EMPHASIZED DENMARK'S STRONG INTEREST, ON POLITICAL GROUNDS, IN BEING COOPERATIVE PROVIDED ONLY THAT "REASONABLE" PANAM SCHEDULE COULD BE PRESENTED, CONSISTENT WITH BILATERAL. HE NOTED THERE WAS UNANIMOUS CONCURRENCE AMONG SCANDINAVIANS THAT PROPOSED PANAM SCHEDULE WAS DEFINITELY NOT CONSISTENT WITH BILATERAL.

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5. THUNE ANDERSEN REINFORCED HIS PREVIOUS STATEMENTS ABOUT THE INTERRELATIONSHIP OF DENMARK'S AVIATION TALKS NEXT WEEK WITH EAST GERMANS AND U.S. PROPOSAL BY NOTING THAT, AT RECENT LUNCHEON AT EAST GERMAN EMBASSY, GDR OFFICIALS SHOWED PRECISE KNOWLEDGE OF PROPOSED PANAM SCHEDULE AND PROBLEM FOR DANISH POSITION WHICH THEY WERE NOT GIVEN. THUNE ANDERSEN FELT THAT APPROVAL OF PANAM SCHEDULE, WITH ITS "UNUSUAL" CHARACTERISTICS, ON EVE OF MEETING WITH EAST GER-

MANS COULD SERIOUSLY PREJUDICE DANISHCASE FOR OVERFLIGHT RIGHTS.  
HE REGRETTED THAT DANES HAD NOT EARLIER EMPHASIZED THIS POINT TO US,  
THUS POSSIBLY AVOIDING PRESENT UNFORTUNATE DISAGREEMENT BETWEEN US.  
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## Message Attributes

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**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** AIR ROUTE APPLICATIONS, AIR SCHEDULES, NEGOTIATIONS, AVIATION AGREEMENTS, BERLIN AIR ACCESS, FOREIGN POLICY POSITION, PROPOSALS (BID)  
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**Copy:** SINGLE  
**Draft Date:** 22 MAY 1974  
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**TAGS:** ETRN, DA, US, PANAM, (ANDERSEN, THUNE)  
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